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6 July 1961

**EYES ONLY**

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MEMORANDUM FOR: Deputy Director for Central Intelligence  
Deputy Director (Intelligence)  
Assistant Director for National Estimates

SUBJECT : Possible Proposals for CIA Reorganization

1. I have sketched out five different proposals giving various permutations and combinations that might be proposed by the President's Board. The DCI asked that we do this so that the Agency would be prepared with certain views in case it were asked for comments. In presenting these I should stress that I have no knowledge of what the Board might propose, but I do know that proposals similar to those outlined have been discussed by all of the various members of the Board.

2. In presenting these to you I would like to reflect one or two philosophies that I think we should recognize are quite strong at the moment. First, there may well be a very strong feeling in the White House or in the President's Board that some change is required if for no other reason than public consumption. If this attitude is true, and I think there is evidence that it does exist, then it would be futile on the part of CIA to fight the change to any great degree. Second, there is a very strong feeling in the President's Board and perhaps in the White House that CIA, some of its personnel, and some of its operations have become too public and too well known. Third, discussion of changing the name of CIA has been carried on in the various highest counsels of the Government and we should recognize that this thought exists and be ready to respond to it constructively. Fourth, whether we like it or not we should recognize that there does exist, both in the intelligence community and elsewhere in the Government, strong sentiment toward moving the coordination function out of CIA.

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Lyman B. Kirkpatrick  
Inspector General

Orig - DDCI  
1 - DD/I  
1 - AD/NE

Additional distribution requested by DDCI:  
1 - DCI  
1 - DD/P  
1 - COPS/DDP  
1 - AC/DCI  
1 - DD/S (per LBK)

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Number 1:

*plus Coord. Staff*

Proposal: Move the DCI and an immediate office staff - primarily a Secretariat - to the Executive Office Building. He would still retain the Directorship of CIA. He would be under instructions from the President to devote 80% of his time to being the principal intelligence officer of the Government and to coordinating the intelligence community. He would have direct and secure lines to the CIA building for the transmission both ways of information and have secure discussions with all CIA personnel. The DDCI would be charged with the operations of the Agency.

Discussion: This proposal would put the Director within minutes of the President and would make him an integral part of the White House staff. While he would still be the head of the Agency and therefore fully responsible for everything it did, the burden of running the Agency would fall on the DDCI. In essence this would make the DCI more of a staff officer of the President and as indicated he would spend the greater bulk of his time coordinating intelligence. This proposal is obviously designed to counter the argument that a coordinator without troops is ineffective.

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While it would be administratively difficult, it would also  
be an answer to those critics who feel that the DCI  
would be too far from the White House in the new building.

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Number 2:

Proposal: Move the DCI and all of the Office of National Estimates plus the necessary portions of the Office of Current Intelligence, plus the Coordination staff and possibly an inspection staff out of CIA and establish it in the White House. Obviously all of this organization would not fit into the Executive Office Building which is already overcrowded, and consequently the bulk of it would probably have to be housed at 1717 H Street. The DCI would be responsible for estimates, coordination, current intelligence and would have an inspection staff to fulfill his responsibilities for inspecting other intelligence agencies. He would be the principal intelligence officer of the Government. He would have no ties to CIA. This would be accomplished under the Reorganization Act.

Discussion: This proposal is one which might be considered if the President and his Board feel that the argument that the chief intelligence officer should not also head a "competitive" agency is valid. Under this proposal the DCI would be the principal intelligence spokesman and would possibly carry with him the Chairmanship of USIB. CIA would then be just another one of the intelligence agencies under the DCI's over-all coordinating purview, something that would answer some of our critics who allege that we have a superior position.

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Number 3:

Proposal: Move the DCI and all of the DD/I out of CIA and possibly call this new organization CIA, while the Clandestine Services and support elements would be re-named and be hopefully buried. There would probably/some parts of DD/I not taken along in this change, reverting back to the Dulles-Jackson-Correa report which would have put the Contact Division and possibly FBID into the DD/P.

Discussion: This proposal would break up CIA and establish one large intelligence research and production organization with no collection responsibilities under the chief intelligence officer of the Government. It will be recalled that during the congressional debates in 1947 there was considerable opposition to allowing any one organization to both collect and process intelligence. This proposal still leaves the DCI in the intelligence organization which other agencies might consider to be competitive. It also has the disadvantage of putting a very large organization --  or more people -- in the White House.

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Number 4:

Proposal: Move the DCI out of CIA and give him the authority for both coordination and being the voice of intelligence. This proposal is similar to Number 1 except that the new intelligence chief or intelligence advisor to the Government would no longer have any ties to CIA.

Discussion: This proposal is directed toward getting away from the DCI being, as the President's Board once described him, both "umpire and pitcher". It would create a new job in the White House. It would require action either under the Reorganization Act or legislation. It would leave the present Central Intelligence Agency intact except for removing the coordination responsibility from the Agency.

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Number 5:

Proposal: Move the responsibilities for coordinating intelligence and for being the intelligence spokesman for the Government out of CIA and placing it in the White House. Move all of the DD/I except the collection responsibilities to the Department of State. Leave the Clandestine Services and the support offices in an organization either to be known as the CIA or perhaps with a different name.

Discussion: Like proposal Number 3 this would break up the present CIA organization and would give the Department of State all intelligence research and production responsibilities. It would also create a strictly operational agency out of the Clandestine Services and the support operations. This is not a popular proposal because of the general feeling that the State Department would ignore or downgrade intelligence, and the general idea outside the State Department that they are not even handling their present responsibilities very well.

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